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ABSTRACT

In accordance with the stated provisions of the Library Services and Construction Act (LSCA), as amended, and related regulations, this basic state plan contains criteria for determining adequacy of public library services for persons residing in areas without services or with inadequate services, disadvantaged persons residing in areas with high concentrations of low income families, persons of limited English speaking ability, persons in state institutions, physically handicapped persons, and persons and libraries using services from major urban resource libraries. It also contains criteria to assure priority to programs or projects serving areas with high concentrations of low income families and to areas with high concentrations of persons of limited English speaking ability. Tables give the unemployment rate and 1979 per capita personal income for Michigan counties as a basis for comparison. Lists are then provided of the economically disadvantaged counties and the Michigan library cooperatives heavily involved in serving economically disadvantaged areas. It is noted that these cooperatives have priority over public libraries for Title I grants.
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STATE LIBRARY SERVICES

BASIC STATE PLAN

STATE-FEDERAL AGREEMENT

1982

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COVER SHEET

The State of Michigan submits

☐ The BASIC STATE PLAN (State-Federal Agreement)

in accordance with the provisions of the Library Services and Construction Act, as amended and the Regulations promulgated thereunder with following attachments:

☐ Advisory Council Membership

Criteria for determining adequacy of public library services for:

☐ Persons residing in areas without services or with inadequate services

☐ Disadvantaged persons residing in areas with high concentrations of low income families

☐ Persons of limited English speaking ability

☐ Persons in State institutions

☐ Physically handicapped persons

☐ Persons and libraries using services from major urban resource libraries

Criteria to assure priority to programs or projects serving:

☐ Areas with high concentrations of low income families

☐ Areas with high concentration of persons of limited English speaking ability

☐ Certificate of State Legal Officer

☐ Other (specify)

Submitted by Michigan Department of Education, State Library Services (Name of State Agency) on October 1, 1982 (Date)

By Francis X. Saunell (Signature of Authorized Official) State Librarian (Title)

FOR ED USE ONLY		DATE ON WHICH PLAN OR AMENDMENT IS EFFECTIVE
APPROVAL RECOMMENDED	SIGNATURE OF DIRECTOR, DLP	DATE
CONCURRED	SIGNATURE OF DEPUTY ASSISTANT SECRETARY, OLLT	DATE
APPROVED	SIGNATURE OF ASSISTANT SECRETARY, OERI	DATE

BASIC STATE PLAN
(State-Federal Agreement)

Library Services and Construction Act,
Public Law 84-597, as amended

The State Library Services
(officially designated State Library Administrative Agency) of the state of Michigan, called the State Agency in the following, agrees and assures that the Basic State Plane serves as an agreement between the State and the Federal Government under the Library Services and Construction Act, as amended, and that Federal funds requested for fiscal years (FYs) 1983 and 1984 will be administered in accordance with the following provisions:

1. The State assures that:

   a. It has and will use adequate fiscal and legal authority to administer or supervise the administration of programs authorized by the Act as described in the attached Certificate of Legal Authority.

   b. It has and will use fiscal control and accounting procedures that will assure proper disbursement of and accounting for the Federal funds paid to the State under the Act, including any funds it pays to other public agencies or to nonprofit private agencies under this Basic State Plan.

   c. (1) It will develop its long-range program and its annual program in consultation with the U.S. Secretary of Education and with the advice of the State Advisory Council on Libraries.

   (2) It will submit to the Department of Education, and otherwise make public (a) the long-range program, on or before October 1, 19 82, and (b) the annual program and the annual amendments to the long range program, prior to October 1 of each fiscal year.

   d. Any funds paid to the State in accordance with a long-range program and an annual program will be spent solely for the purpose for which they were authorized and appropriated.

   e. It will make reports, including reports of evaluations, in such form and containing such information as the Secretary may reasonably require to carry out the Secretary's functions under the Act and to determine the extent to which funds provided under the Act have been effective in carrying out its purposes.

   f. It will keep records that verify reports submitted to the Secretary and will give the Secretary access to these records as he finds necessary.

g. It will include in its long-range program its established policies, priorities, criteria, and procedures necessary to the implementation of all programs in which the State will participate under the provisions of the Act, which are incorporated by reference in this Basic State Plan.

h. It will include in its long-range program its policies and procedures for coordinating its library programs and projects with the library programs and projects of institutions of higher education, elementary and secondary schools, and public or private libraries within its State, and with other related service programs.

i. It has established a State Advisory Council on Libraries and has attached to this plan the information required under 34 CFR § 770.4.

j. It will have available from State and local sources in each fiscal year, 1983 and 1984 funds that are:

(1) Sufficient to earn the State's basic minimum allotment under Title I of the section 5(a) of the Act in each of these fiscal years; and

(2) Not less than the total amount actually expended for purposes of Title I of the Act during each second fiscal year preceding FY 1983 and 1984.

k. It will have abailable from State sources for Title I purposes in each fiscal year, 1983 and 1984, funds that are not less than the total amount of these funds that was actually spent for these purposes during each second fiscal year preceding FYs 1983 and 1984.

l. It will expend in FYs 1983 and 1984, from Federal, State, and local sources, an amount not less than the total amount expended by the State from those sources for State institutional library services and library services to the physically handicapped during each second fiscal year preceding FYs 1983 and 1984.

m. Federal funds spent by the State Agency for administrative purposes — as described in 34 CFR § 770.34 — during each fiscal year 1983 and 1984, will be equally matched with State or other non-Federal funds.

n. Federal funds paid to a major urban resource library for the purposes of clause (2) of section 103 during each fiscal year will not be less than the amount paid for these purposes in the preceding year.

o. (1) It has attached to this document a statement of criteria for determining adequacy of public library services in geographical areas and to groups of persons listed in 34 CFR § 770.17,

including criteria to assure that priority will be given for programs and projects that serve urban and rural areas with high concentrations of (a) low-income families (34 CFR § 770.18) and (b) persons of limited English-speaking ability (34 CFR §770.18a).

(2) It has attached to this document a statement defining the regional areas served by the major urban resource libraries and stating the criteria that the State will use to determine whether the collections of these libraries are of value to individual users and other libraries of the regional areas in which these major urban resource libraries are located.

p. (1) The Governor has had an opportunity to review the Basic State Plan, long-range program, annual program, and any amendments.

(2) Any comments made by the Governor or a statement that no comments have been made, will accompany these documents when they are submitted to the U.S. Department of Education.

q. It will make public the Basic State Plan as approved by the Secretary.

r. It will comply with the requirements of the Act and the regulations of the Secretary of Education (34 CFR Part 770 and 34 CFR 76).

2. Each program or activity that receives Federal funds under the Library Services and Construction Act will be administered and operated in accordance with the paragraphis in item 1 (the State Agency assurances) of this agreement.

3. The State Agency reconizes and agrees that Federal financial assistance will be extended in consideration for and in reliance on this State-Federal agreement and that the United States has the right to seek administrative and judicial enforcement of this agreement.

State Library Services	Francis X. Scannell
(State Library Administrative Agency)	(Signature of Authorized State Agency Official)
P.O. Box 30007, Lansing, MI.	State Librarian
(Address)	(Title)
October 1, 1982	
(Date)	

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Persons residing in areas without services or with inadequate services

1) An area in Michigan unserved by a legally established library shall be considered as having inadequate services.

2) Public libraries that are not "active and participating" members of cooperative libraries have inadequate services for their local patrons.

3) Public libraries that fail to meet the three minimal standards -- financial, hours, and certification — of P.A. 286, 1965, are considered to have inadequate library services.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Disadvantaged persons residing in areas with high concentrations of low income families

1) Disadvantaged persons reside in urban and rural areas of the state and have educational, cultural, psychological, geographic, economic or similar disadvantages that prevent them from receiving the benefits of library services designed for persons without these disadvantages.

2) Economically disadvantaged persons are identified through the application of the following two criteria:

   a) Counties where per capita incomes are below the average per capita personal income in Michigan.

   b) Counties where unemployment rates are at or above the average unemployment rate in Michigan.

CRITERIA TO ASSURE PRIORITY TO PROGRAMS OR PROJECTS SERVICING:

Areas with high concentrations of low income families

1) Strategies listed in Long-Range Plan place high priority on servicing the needs of these residents.

2) Special consideration will be given to library program and service grant applications that reach high concentrations of persons who meet the established disadvantaged criteria. Local library programs shall be coordinated through the library cooperative network.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Persons of limited English-speaking ability

1) An eligible library may service persons with limited English-speaking ability, include individuals who are not born in the United States, or whose native language is a language other than English.

2) Library programs and projects are eligible where there exists a concentration of persons with limited English-speaking ability, through adult education programs.

CRITERIA TO ASSURE PRIORITY TO PROGRAMS OR PROJECTS SERVICING:

Persons of limited English-speaking ability

1) Strategies listed in Long-Range Plan place high priority in servicing the needs of this specific disadvantaged group.

2) Special consideration will be given to library program and service grant applications that reach high concentrations of people whose common native language is other than English and who reside in an urban environment. Local library programs shall be coordinated through the library cooperative networks.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Persons in state institutions

1) An eligible institution to receive services is one engaged in the custodial care or rehabilitation of persons with health, behavioral or social problems.

2) Library programs and projects are eligible which serve residents of institutions and adult foster care facilities.

3) Library programs and projects are eligible that improve institutional library services to levels comparable to services available to the general public through professional consultant and technical assistance. Local library programs shall be coordinated through the library cooperative networks.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Physically handicapped persons

1) An eligible library is a regional library of Library of Congress charged with responsibilities to serve blind and physically handicapped persons.

2) Subregional library outlets are eligible and should be established to service handicapped persons, regardless of their handicaps.

3) Library programs and projects are eligible that service the deaf and hearing impaired while utilizing the network concept in the delivery of services.

4) Library programs and projects are eligible which encourage and motivate local libraries to provide services and barrier free facilities for the handicapped. Local library programs shall be coordinated through the library cooperative networks.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA FOR DETERMINING ADEQUACY OF PUBLIC LIBRARY SERVICES FOR:

Persons and libraries using services from major urban resource libraries

1) An eligible library must have a population of 1,000 or more as identified by the U.S. Commissioner of Education.

2) An eligible library must have a collection of value available to the individual users and libraries throughout the regional area in which it is located. The collection must have a minimum of 200,000 volumes and/or annual circulation of at least 300,000 volumes; at least one special collection that is unique.

3) An eligible library must verify that services are provided throughout the regional area. Services provided include walk-in, interlibrary loan, mail, telephone (including reference and interlibrary loan), and photocopy (which may be at cost).

4) An eligible library must define the regional area for which services are provided. The entire public library cooperative area in which they are located must be served.

Michigan Department of Education
STATE LIBRARY SERVICES

CRITERIA USED TO IDENTIFY HIGH CONCENTRATION of LOW INCOME FAMILIES IN MICHIGAN

INTRODUCTION

Sections 770.16 and specifically Section 770.18 for P.L. 95-123 requires that the State Library administrative agency develop criteria to assure that priority will be given to programs or projects that serve urban and rural areas with high concentrations of low income families.

The criteria developed shall indicate:

1. The areas of the State designated as urban and rural areas with high concentrations of low income families;

2. The criteria used in designating these areas; and

3. The sources of information on which the State based these criteria and the frequency with which the State updated the information.

The following information satisfies the above requirements:

CRITERIA

Criteria for determining areas with high concentrations of low income families are:

1. Persons residing in urban and rural areas of Michigan counties which are economically disadvantaged.

2. Economically disadvantaged areas are identified through the application of one of the following factors:

   a) Counties where per capita incomes are below the average per capita personal income in Michigan;

   b) Counties where unemployment rates are at or above the average unemployment rate in Michigan.

CRITERIA BASE RATES

Factor 1 - Michigan unemployment rate as of March 1982, was 17% (lowest level to date in 1982). [Source-Michigan Employment Security Commission (updated monthly)].

Factor 2 - Michigan per capita personal income as of 1979 was $9,381 (latest published information). [Source-U.S. Department of Commerce, Local Area Personal Income, Great Lakes Region, 1974-79 (updated annually)].

For the 83 counties in Michigan, statistics for the two factors are as follows:

County	Unemployment Rate-%	Per Capita Personal Income-1979
Alcona	26.8	$ 5,869
Alger	25.4	5,439
Allegan	17.8	7,448
Alpena	22.8	7,201
Antrim	24.5	6,825
Arenac	17.5	6,472
Baraga	19.5	6,305
Barry	17.2	7,132
Bay	19.1	8,404
Benzie	31.9	6,921
Berrien	16.4	8,271
Branch	16.9	8,367
Calhoun	15.4	9,174
Cass	16.0	8,137
Charlevoix	23.5	7,292
Cheboygan	30.7	6,582
Chippewa	28.6	5,787
Clare	17.9	5,943
Clinton	13.5	8,365
Crawford	20.0	5,684
Delta	15.6	6,654
Dickinson	18.9	8,484
Eaton	13.0	8,748
Emmet	19.4	7,791
Genesee	23.9	9,790
Gladwin	17.0	5,989
Gogebic	9.9	6,642
Grand Traverse	14.9	8,843
Gratiot	16.3	7,872
Hillsdale	13.1	7,664
Houghton	17.6	6,201
Huron	21.5	7,901
Ingham	13.3	9,632
Ionia	16.0	6,965
Iosco	20.8	6,205
Iron	18.2	6,413
Isabella	9.7	6,254
Jackson	16.8	8,519
Kalamazoo	11.4	9,369
Kalkaska	14.5	5,240
Kent	14.1	9,011
Keweenaw	26.5	5,893
Lake	19.3	5,697
Lapeer	18.1	7,872
Leelanau	18.2	7,121
Lenawee	18.4	8,555
Livingston	16.1	7,966
Luce	22.0	7,521

County	Unemployment Rate-%	Per Capita Personal Income-1979
Mackinac	35.0	$ 6,252
Macomb	19.1	10,177
Manistee	23.0	7,100
Marquette	17.1	7,382
Mason	19.8	6,843
Mecosta	13.9	5,159
Menominee	14.3	6,525
Midland	15.1	9,555
Missaukee	21.6	5,427
Monroe	17.1	8,578
Montcalm	19.6	7,011
Montmorency	31.6	6,110
Muskegon	17.7	7,718
Newaygo	21.0	6,261
Oakland	15.3	12,058
Oceana	19.3	6,498
Ogemaw	19.4	5,613
Ontonagon	16.4	5,793
Osceola	18.4	5,722
Oscoda	22.6	4,408
Otsego	14.9	7,336
Ottawa	12.4	8,547
Presque Isle	35.6	6,262
Roscommon	22.7	5,955
Saginaw	20.6	9,221
St. Clair	17.5	7,770
St. Joseph	15.7	8,280
Sanilac	21.6	7,158
Schoolcraft	28.3	6,527
Shiawassee	21.2	8,465
Tuscola	20.1	7,985
Van Buren	14.6	7,499
Washtenaw	11.4	10,275
Wayne	17.6	10,138
Wexford	21.3	7,297

Based upon the application of <u>both factors</u>, the following Michigan counties qualify as economically disadvantaged:

Alcona
Alger
Allegan
Alpena
Antrim
Arenac
Baraga
Barry
Bay
Benzie
Charlevoix
Cheboygan
Chippewa
Clare
Crawford
Dickinson
Emmet
Gladwin
Houghton
Huron

Iosco
Iron
Keweenaw
Lake
Lapeer
Leelanau
Lenawee
Luce
Mackinac
Manistee
Marquette
Mason
Missaukee
Monroe
Montcalm
Montmorency
Muskegon
Newaygo
Oceana
Ogemaw
Osceola
Oscoda
Presque Isle
Roscommon
Saginaw
St. Clair
Sanilac
Schoolcraft
Shiawassee
Tuscola
Wexford

Based upon the employment rate factor only, the following additional Michigan counties qualify as economically disadvantaged:

Genesee
Macomb
Wayne

Based upon the per capita income factor only, the following additional Michigan counties qualify as economically disadvantaged:

Berrien
Branch
Calhoun
Cass
Clinton
Delta
Eaton
Gogebic
Grand Traverse
Gratiot
Hillsdale
Ionia
Isabella
Jackson
Kalamazoo
Kalkaska
Kent
Livingston
Mecosta
Menominee
Ontonagon
Otsego
Ottawa
St. Joseph
Van Buren

Based upon the application of either factor, the following Michigan counties do not qualify as economically disadvantaged:

Ingham
Midland
Oakland
Washtenaw

The 17 cooperatives have within their service areas the following counties:

Blue Water Library Federation--St. Clair, Sanilac (partial), Huron (partial), Lapeer (partial), counties

Capital Library Cooperative--Clinton, *Ingham, Eaton, Jackson, Ionia (partial), Shiawassee (partial), counties

Chippewa Library League--Clare, Gladwin, Isabella, Gratiot, Montcalm (partial), counties

Detroit Associated Libraries--Wayne (partial), county

Hiawathaland Library Cooperative--Schoolcraft, Mackinac, Luce, Chippewa, counties

Huron Valley Library System--Livingston, *Washtenaw, counties

Lakeland Library Cooperative--Muskegon, Ottawa, Kent, Montcalm (partial), Ionia (partial), Barry (partial), Allegan (partial), counties

Library Cooperative of Macomb--Macomb county

Mideastern Michigan Library Cooperative--Genesee, Lapeer (partial), Shiawassee (partial), counties

Mid-Michigan Library League--Leelanau, Antrim, Benzie, Grand Traverse, Kalkaska, Crawford, Manistee, Wexford, Missaukee, Roscommon, Mason, Lake, Osceola, Oceana, Newaygo, Mecosta, counties

Mid-Peninsula Library Cooperative--Ontanagon, Gogebic, Iron, Dickinson, Menominee, Delta, counties

Northland Library Cooperative--Emmet, Cheboygan, Presque Isle, Otsego, Montmorency, Alpena, Oscoda, Alcona, counties

Southwest Michigan Library Cooperative--Berrien, Kalamazoo, Cass (partial), Allegan (partial), Van Buren (partial), counties

Superiorland Library Cooperative--Keweenaw, Houghton, Baraga, Marquette, Alger, counties

Wayne/Oakland Library Federation--*Oakland, Wayne (partial), counties

White Pine Library Cooperative--Ogemaw, Iosco, Arenac, Bay, *Midland, Saginaw, Tuscola, Huron (partial), Sanilac (partial), counties

Woodlands Library Cooperative--Monroe, Lenawee, Hillsdale, Branch, Calhoun, St. Joseph, Cass (partial), Berrien (partial), Van Buren (partial), Barry (partial), counties

*Counties which are not economically disadvantaged according to criteria.

It is apparent from the foregoing analysis that with the exception of four counties (each served by a different cooperative) that the cooperatives are heavily involved in serving economically disadvantaged areas of Michigan. The cooperative came about as the result of Public Act 89 of 1977 and are the structure for delivering public library services to all of Michigan's citizens. As a matter of policy and practice, the State Library administrative agency gives priority for Title I grants to the cooperatives over local public libraries in the belief that those grants will have far greater impact on developing, improving and strengthening library services for the economically disadvantaged areas of Michigan than any LSCA, Title funded projects established by local public libraries which in general do not continue after the grant funds are expended.

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5 descriptors:

01 Statewide Planning
02 Library Services
03 Federal Aid
04 Criteria
05 Unemployment
06 Economically Disadvantaged
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7 **abstract:**

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The basic state plan contains criteria for determining adequacy of public library services for persons residing in areas without services or with inadequate services, disadvantaged persons residing in areas with high concentrations of low income families, persons of limited English speaking ability, persons in state institutions, physically handicapped persons and persons and libraries using services from major urban resource libraries. It also contains criteria to assure priority to programs or projects serving areas with high concentrations of low income families and to areas with high concentrations of persons of limited English speaking ability. Tables give percent unemployment rate and 1979 per capita personal income for Michigan counties. 15p.

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